

REVISION OF BOARD OF REGENTS ACADEMIC AFFAIRS POLICY 2.14: TEACHER PREPARATION EDUCATION

A. NEED

The Board of Regents approved *Academic Affairs Policy 2.14: Teacher Preparation Education* in 2000-2001 which provided guidelines to support the redesign of all teacher preparation programs in public institutions in Louisiana. Since 2000-2001, the Board of Regents has required teacher preparation programs to address additional expectations for initial and ongoing program approval; however, the guidelines in the original policy have not been updated. In addition, the Board of Regents has approved procedures for a Teacher Preparation Accountability System; however, it is not clear how the accountability system is a part of the policy. A need now exists to update the wording of the policy and integrate all expectations for teacher preparation programs at public universities into current guidelines.

B. REVISIONS TO WORDING IN THE POLICY

The recommended additions in wording for Academic Affairs Policy 2.14 have been identified using a **red font**. The recommended deletions have been identified using a **blue font**.

Academic Affairs Policy 2.14: Teacher Preparation Education

The Board of Regents recognizes as a primary responsibility of Louisiana's higher education system the preparation of high quality teachers for the State's elementary and secondary schools. As the needs of society are ever-changing, so must teacher preparation programs respond quickly to meet those needs. To that end, the Regents are committed to long-term improvements to and monitoring of teacher preparation programs. Accordingly, the Regents shall **annually** issue *Guidelines for the Board of Regents Teacher Preparation **Approval and Evaluation System*** that mandates/~~recommend~~ specific actions at state colleges and universities designed to assure that teacher preparation remains at the forefront of institutional concerns (see *Guidelines*). ~~2000-2001~~). Since teacher preparation is the responsibility of the entire college/university, not just the education program unit, these *Guidelines* shall consider issues which pertain to the college/university at large. As such, the degree to which individual colleges and universities respond appropriately to these *Guidelines* shall become a relevant factor in decisions of the Regents to maintain existing programs and/or approve proposed new programs in teacher preparation and closely related discipline areas.

C. GUIDELINES FOR THE BOARD OF REGNETS TEACHER PREPARATION APPROVAL AND EVALUATION SYSTEM

See the following document.



**DRAFT
GUIDELINES
FOR THE BOARD OF REGENTS
TEACHER PREPARATION
APPROVAL AND EVALUATION SYSTEM**

This document is currently undergoing development by the Louisiana Board of Regents, university systems, public universities and other educational partners.

It is still at a stage of discussion and the content is undergoing review and revision by multiple groups.

September 28, 2015

**Please contact Dr. Jeanne Burns (Board of Regents)
(jeanne.burns@la.gov) to provide feedback.**

GUIDELINES FOR THE BOARD OF REGENTS TEACHER PREPARATION APPROVAL AND EVALUATION SYSTEM

A. STRUCTURE OF THE GUIDELINES

The *Guidelines for the Board of Regents Teacher Preparation Approval and Evaluation System* have been designed to address the following seven questions that the National Academy of Education recommended in a report entitled *Evaluation of Teacher Preparation Programs: Purposes, Methods, and Policy Options* that was released in 2013 and identified a decision framework for constructing or revising a teacher preparation evaluation system.

Question 1: What is the purpose of the teacher preparation evaluation system?

Question 2: What aspects of teacher preparation are considered to be important?

Question 3: What sources of evidence will provide the most accurate and useful information about the aspects of teacher preparation that are of primary interest?

Question 4: How will the measures be analyzed and combined to make a judgment about program quality?

Question 5: What are the intended and potentially unintended consequences of the evaluation system for TPPs and education more broadly?

Question 6: How will transparency be achieved? What steps will be taken to help users understand how to interpret the results and use them appropriately?

Question 7: How will the system be monitored?

B. PURPOSE OF THE BOR TEACHER PREPARATION APPROVAL AND EVALUATION SYSTEM

The primary purpose of the Board of Regents (BoR) Teacher Preparation Approval and Evaluation System is:

To demonstrate that teacher preparation programs at public universities in Louisiana are addressing workforce needs as they prepare and support teacher candidates and new teachers who demonstrate knowledge and skills to successfully teach PK-12 students who are college- and career-ready.

C. ASPECTS OF TEACHER PREPARATION THAT MATTER THE MOST

The five aspects of teacher preparation that matter the most and will be addressed in the *BoR Teacher Preparation Approval and Evaluation System* will be the following:

- Program Innovation
- Candidate Selection
- Knowledge and Skills for Teaching
- Performance as Classroom Teachers
- Program Productivity and Alignment to State Needs

Four of the five areas are aligned with the major components for the *2020 Key Effectiveness Indicators* identified by Michael Allen, Edward Crowe, and Charles Coble (Teacher Preparation Analytics) in 2014. Teacher Preparation Analytics provided permission for the State to use the structure to create Louisiana’s *2014 Teacher Preparation Data Dashboards* and the Board of Regents evaluation system. The area of “Program Innovation” was identified by the college of education deans/directors.

D. SOURCES OF EVIDENCE ABOUT ASPECTS OF TEACHER PREPARATION THAT ARE IDENTIFIED AS IMPORTANT

All teacher preparation programs MUST provide evidence for ALL of the following nine areas to be approved to operate teacher preparation programs at public universities in Louisiana. Failure to meet expectations in one area can result in loss of BoR approval to offer degrees and programs.

BOR REQUIREMENTS FOR APPROVAL OF TEACHER PREPARATION PROGRAMS

- Regional accreditation (i.e., SACSCOC).
- University System and Board of Regents (BoR) approval to offer degrees and programs.
- Board of Elementary and Secondary Education (BESE) initial and ongoing approval for program completers to receive a license to teach in Louisiana.
- National program accreditation (i.e., CAEP/NCATE/TEAC).
- Documentation of teacher preparation program alignment to BESE policy.
- Documentation of integration of current state and national student and teacher standards into the teacher preparation curriculum.
- Attainment of BoR completer requirements.
- Compliance with Title II Higher Education Act.
- Attainment of effectiveness measures.

The following identifies types of evidence that must be provided for each of the nine requirements for approval and evaluation of teacher preparation programs by the BoR.

Evidence #1: Regional Accreditation - A public university must provide documentation when responding to multiple requirements in the following areas to obtain initial accreditation and later reaffirmation accreditation from the Southern Association of Colleges and Schools Commission on Colleges (SACSCOC).

- a. Integrity of institution operation in all matters

- b. Core requirements for an institution to operate (e.g., governance, leadership, planning and evaluation, student enrollment, degrees, student/faculty support, financial base, physical resources, etc.)
- c. Comprehensive standards which reflect good practice and accomplishments in higher education (e.g., mission, selection/evaluation of leadership, organizational structure, delegation of authority, expectations, instruction, competency of faculty, community/public service, etc.)
- d. Adherence to federal requirements

Evidence #2: University System and Board of Regents Program Approval - A public university must submit a Letter of Intent and Proposal to their university system and the BoR for each individual teacher preparation degree/program, have the proposals undergo review by State and national experts, and successfully address all of the following areas to be approved to offer a degree and program.

Information Required for All University Degrees and Programs:

- a. Description of Program and Curriculum
- b. Identification of Need for the Program
- c. Recruitment, Selection, and Enrollment of Students
- d. Provision of Qualified Faculty
- e. Availability of Library and Other Resources to Support Learning
- f. Availability of Facilities and Equipment
- g. Administrative Structure and Support
- h. Accreditation of Program
- i. Subject Matter Fields at the University That Support the Program
- j. Costs

Additional Information Required for Teacher Preparation Programs:

- a. Alignment of Courses to BESE Certification Requirements
- b. Alignment of Courses to BESE Teacher Standards/Competencies
- c. Alignment of Courses to BESE PK-12 Student Content Standards
- d. Sequence of Courses
- e. Progression of Clinical Experiences
- f. Description of Recruitment and Selection of Teacher Candidates
- g. Descriptions of Teacher Preparation Courses (i.e., Course Syllabi)
- h. Description of Clinical Experiences (e.g., Clinical Educators, Placements)
- i. Description of Assessment System and Program Evaluation

Evidence #3: Board of Elementary and Secondary Education Initial and Ongoing Approval – The Louisiana Department of Education (LDOE) reviews all Proposal documentation provided by the BoR for a new degree/program to verify that the degree/program meets all BESE policy requirements. In addition, through a LDOE/BESE partnership with national program accrediting agencies, the public universities undergo ongoing reviews by the LDOE/BESE at the same time that they undergo national program accreditation.

Ongoing State Review Conducted Concurrently with National Accreditation Review:

- a. Integration of State standards/competencies for teachers and students into the teacher preparation curriculum
- b. Compliance with LDOE/BESE expectations in the following areas: Planning, Management, Instruction, Curriculum, Reading, Mathematics, Technology, Professional Development, and School Improvement
- c. Understanding of K-12 State assessments and accountability

Evidence #4: National Program Accreditation. A public university must provide evidence to demonstrate that they have successfully collected data and addressed national and state standards (i.e., National Council for Accreditation of Teacher Education (NCATE), Teacher Education Accreditation Council (TEAC), or Accreditation of Educator Preparation (CAEP)). (Note: CAEP is now the only agency for national program accreditation.)

National CAEP Expectations:

- a. Candidate development and use of in-depth content knowledge and practices to advance student learning
- b. Existence of effective partnerships and high-quality clinical practice.
- c. Quality of candidates as a continuous process during recruitment, selection, and progression
- d. Impact of completers upon P-12 student achievement/development, instruction, and school plus satisfaction of completers regarding preparation
- e. Collection and use of valid data to examine the effectiveness of completers and to improve the program

Evidence #5: Program Alignment to BESE Policies - A public university must provide documentation on an ongoing basis to demonstrate that changes in courses to teacher preparation programs continue to be aligned with BESE policies.

- a. Requests for Changes in Programs
- b. Official Plans listing all teacher preparation courses
- c. Copies of syllabi for new courses

Evidence #6: Integration of Current State/National Standards for Students/Teachers into the Preparation Curriculum – A public university must integrate changing State and national standards for students and teachers into the teacher preparation program to ensure that new teachers are prepared to address changing needs in schools.

Evidence #7: BoR Completer Review - A public university must provide evidence that they have met Board of Regents expectations for a minimum number of graduates over three years.

- a. Number of graduates of undergraduate degrees
- b. Number of graduates of Master of Arts in Teaching degrees
- c. Numbers of students being awarded Post-Baccalaureate Certificates and Masters Certificates for completers of Practitioner Teacher Programs and Certification-Only alternate programs.

Evidence #8: Title II Higher Education Act - A public university must provide evidence that they have submitted data elements to the United States Department of Education (USDE) to comply with requirements for the Higher Education Act. Examples of data elements submitted each year are: Listing of all programs; number of enrolled students; number of completers; candidates' races; candidates' gender; candidates' requirements to enter and exit teacher preparation programs; candidates' median GPA when entering and exiting the programs; candidates' majors; candidates' subject areas; candidates' average scaled scores and passage rates for each licensure assessment taken; identification and attainment of yearly program goals for mathematics, science, special education, and Limited English Proficient Students; identification of programs identified as at-risk and/or low performing; program use of technology, etc.

Evidence #9: Effectiveness Measures - A public university must provide evidence that they have successfully met State expectations to demonstrate teacher preparation effectiveness. One indicator pertaining to passage rates of licensure assessments is currently being used as an effectiveness measure for the BoR Teacher Preparation Accountability System to identify At-Risk and Low-Performing programs for reporting to the USDE for the Title II Higher Education Act. Universities are now identifying multiple measures to demonstrate effectiveness for a Teacher Preparation Quality Report to replace the Teacher Preparation Accountability System. The multiple measures will be submitted to the Board of Regents for approval during 2016.

E. COMBINATION AND ANALYSIS OF MEASURES TO MAKE A JUDGEMENT ABOUT PROGRAM QUALITY

Programs must meet *all* of the following criteria for programs at public universities to be approved by the BoR:

Evidence #1 Criteria: Regional Accreditation

Southern Association of Colleges and Schools Commission on Colleges (SACSCOC) must report that the university meets initial accreditation expectations and later meets reaffirmation accreditation requirements. *Types of Data:* Input and Output. *Review Time Period:* Five Year Interim Review; Ten Year Reaffirmation Accreditation.

Evidence #2 Criteria: University System and Board of Regents Program Approval

The Board of Regents must adopt a motion to approve the implementation of a new degree/program that has been recommended for approval by the university system, BoR staff, and national experts (when appropriate). *Types of Data:* Input and Output. *Review Time Period:* One Time

Evidence #3 Criteria: Board of Elementary and Secondary Education Initial and Ongoing Approval

The Board of Elementary and Secondary Education must adopt a motion to approve a university-based program whose completers will receive licenses to teach in Louisiana. *Types of Data:* Input and Output. *Review Time Period:* One Time for Initial; Yearly Reports for Ongoing CAEP Reviews; Every Seven Years for Site Visit and Comprehensive Review.

Criteria for Evidence #4: National Program Accreditation

National/state accreditation boards must specify in a report that a university has met NCATE/TEAC/CAEP national accreditation standards. *Types of Data:* Input and Output. *Review Time Period:* Yearly Reports for Ongoing CAEP Reviews; Every Seven Years for Site Visit and Comprehensive Review

Criteria for Evidence #5: Program Alignment to BESE Policies

BoR staff and LDOE staff must sign documents (e.g., Official Plans) to indicate that changes in courses within teacher preparation programs are aligned with BESE policy. *Type of Data:* Input. *Review Time Period:* Ongoing.

Criteria for Evidence #6: Integration of Current State/National Standards for Students/Teachers into the Preparation Curriculum

BoR must have written confirmation that public universities have integrated changes to state/national standards for students/teachers into the teacher preparation curriculum. In addition, national accreditation teams composed of state and national representatives must possess evidence of integration of current state/national standards into the preparation curriculum. *Types of Data:* Input and Output; *Review Time Period:* One time for initial documentation; Every Seven Years for Site Visit and Comprehensive Review for national accreditation and state review.

Criteria for Evidence #7: BoR Completer Review

BoR must report that a public university meets expectations during low completer reviews for individual degrees and certificates. *Type of Data:* Output. *Review Time Period:* Every Two Years.

Criteria for Evidence #8: Title II Higher Education Act

Westat (i.e., USDE) must report that a public university has entered by April 30th of each year all required data on a web site provided by the USDE. *Types of Data:* Input and Output. *Review Time Period:* Yearly.

Criteria for Evidence #9: Effectiveness Measures

BoR must possess evidence that a public university met expectations for indicators identified for a teacher quality system. *Types of Data:* Input and Output. *Review Time Period:* Yearly.

F. INTENDED AND POTENTIALLY UNINTENDED CONSEQUENCES OF THE TEACHER PREPARATION PROGRAM APPROVAL AND EVALUATION SYSTEM

The most important intended consequence is for public universities to be preparing effective new teachers whose students are better prepared as they enter colleges and careers. Another intended consequence is for higher education, state leaders, schools, districts, and the public to have consistent and meaningful information regarding the quality of teacher preparation programs at public universities. This can help to overcome perceptions that may be based upon incomplete information.

A potential unintended consequence is for public universities with small numbers of teacher preparation completers to have insufficient data to use when examining the impact of the teacher preparation programs. The results may not fully reflect the full quality of the programs. In addition, the public may conclude that the 14 public universities are the only providers of teacher preparation programs when there are many other private universities, private providers, and districts offering programs that prepare new teachers.

G. TRANSPARENCY AND APPROPRIATE INTERPRETATION OF RESULTS

Transparency will exist by creating a yearly report pertaining to all nine requirements that must be addressed for BoR approval of teacher preparation programs. The yearly evaluation report will assist the public in interpreting the results and will be disseminated to higher education leaders and faculty, legislators, state agencies, teacher/principal/superintendent/school board organizations, business/community leaders, and other stakeholders.

H. MONITORING OF THE SYSTEM

The BoR will use an advisory council composed of State leaders, K-12 district/school leaders/teachers, university leaders/faculty/candidates, and parent/community/business leaders who will monitor the implementation of the BoR Teacher Preparation Approval and Evaluation System. The council will identify elements within the system that should be removed, added, or revised. These recommendations will go to the campuses and university systems for recommendations to the BoR for changes to the system.